

105TH CONGRESS
2D SESSION

H. R. 4300

To support enhanced drug interdiction efforts in the major transit countries and support a comprehensive supply eradication and crop substitution program in source countries.

IN THE HOUSE OF REPRESENTATIVES

JULY 22, 1998

Mr. MCCOLLUM (for himself, Mr. HASTERT, Mr. RANGEL, Mr. GOSS, Mr. GINGRICH, Mr. ARMEY, Mr. DELAY, Mr. PORTMAN, Mr. HYDE, Mr. GILMAN, Mr. KOLBE, Mr. ROGERS, Mr. ADERHOLT, Ms. GRANGER, Mr. HUTCHINSON, Mr. KINGSTON, Mr. LATHAM, Mr. LEWIS of Kentucky, Mr. MICA, Mrs. MYRICK, Mr. NETHERCUTT, Mrs. NORTHUP, Mr. PAPPAS, Mr. ROGAN, Mr. SESSIONS, Mr. SOUDER, Mr. WAMP, Mr. WATTS of Oklahoma, Mr. BALLENGER, Mr. BARR of Georgia, Mr. CALVERT, Mr. ENGLISH of Pennsylvania, Mr. GALLEGLY, Mr. LEACH, Mr. SHUSTER, Ms. DUNN, Mr. DUNCAN, Mr. SNOWBARGER, Mr. KASICH, Mr. DOOLITTLE, Mr. WICKER, Mr. BLUNT, and Mr. GILCHREST) introduced the following bill; which was referred to the Committee on International Relations, and in addition to the Committees on Ways and Means, the Judiciary, National Security, and Transportation and Infrastructure, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To support enhanced drug interdiction efforts in the major transit countries and support a comprehensive supply eradication and crop substitution program in source countries.

1 *Be it enacted by the Senate and House of Representa-*
 2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the
 5 “Western Hemisphere Drug Elimination Act”.

6 (b) TABLE OF CONTENTS.—The table of contents for
 7 this Act is as follows:

Sec. 1. Short title; table of contents.
 Sec. 2. Findings and statement of policy.

TITLE I—ENHANCED SOURCE AND TRANSIT COUNTRY
 COVERAGE

Sec. 101. Expansion of aircraft coverage and operation in source and transit
 countries.
 Sec. 102. Expansion of maritime coverage and operation in source and transit
 countries.
 Sec. 103. Expansion of radar coverage and operation in source and transit
 countries.

TITLE II—ENHANCED ERADICATION AND INTERDICTION
 STRATEGY IN SOURCE COUNTRIES

Sec. 201. Additional eradication resources for Colombia.
 Sec. 202. Additional eradication resources for Peru.
 Sec. 203. Additional eradication resources for Bolivia.
 Sec. 204. Additional eradication resources for Mexico.
 Sec. 205. Miscellaneous additional eradication resources.
 Sec. 206. Bureau of International Narcotics and Law Enforcement Affairs.
 Sec. 207. Report on transferring international narcotics assistance activities to
 a United States law enforcement agency.

TITLE III—ENHANCED ALTERNATIVE CROP DEVELOPMENT
 SUPPORT IN SOURCE ZONE

Sec. 301. Alternative crop development support.

TITLE IV—ENHANCED INTERNATIONAL LAW ENFORCEMENT
 TRAINING

Sec. 401. Enhanced international law enforcement academy training.
 Sec. 402. Enhanced United States drug enforcement international training.
 Sec. 403. Provision of nonlethal equipment to foreign law enforcement organi-
 zations for cooperative illicit narcotics control activities.

TITLE V—ENHANCED DRUG TRANSIT AND SOURCE ZONE LAW
 ENFORCEMENT OPERATIONS AND EQUIPMENT

Sec. 501. Increased funding for operations and equipment.

Sec. 502. Sense of Congress regarding priority of drug interdiction and counter-drug activities.

TITLE VI—RELATIONSHIP TO OTHER LAWS

Sec. 601. Authorizations of appropriations.

1 **SEC. 2. FINDINGS AND STATEMENT OF POLICY.**

2 (a) FINDINGS.—Congress makes the following find-
3 ings:

4 (1) Teenage drug use in the United States has
5 doubled since 1993.

6 (2) The drug crisis facing the United States is
7 a top national security threat.

8 (3) The spread of illicit drugs through United
9 States borders cannot be halted without an effective
10 drug interdiction strategy.

11 (4) Effective drug interdiction efforts have been
12 shown to limit the availability of illicit narcotics,
13 drive up the street price, support demand reduction
14 efforts, and decrease overall drug trafficking and
15 use.

16 (5) A prerequisite for reducing youth drug use
17 is increasing the price of drugs. To increase price
18 substantially, at least 60 percent of drugs must be
19 interdicted.

20 (6) In 1987, the national drug control budget
21 maintained a significant balance between demand
22 and supply reduction efforts, illustrated as follows:

1 (A) 29 percent of the total drug control
2 budget expenditures for demand reduction pro-
3 grams.

4 (B) 38 percent of the total drug control
5 budget expenditures for domestic law enforce-
6 ment.

7 (C) 33 percent of the total drug control
8 budget expenditures for international drug
9 interdiction efforts.

10 (7) In the late 1980's and early 1990's,
11 counternarcotic efforts were successful, specifically
12 in protecting the borders of the United States from
13 penetration by illegal narcotics through increased
14 seizures by the United States Coast Guard and
15 other agencies, including a 302 percent increase in
16 pounds of cocaine seized between 1987 and 1991.

17 (8) Limiting the availability of narcotics to
18 drug traffickers in the United States had a promis-
19 ing effect as illustrated by the decline of illicit drug
20 use between 1988 and 1991, through a—

21 (A) 13 percent reduction in total drug use;

22 (B) 35 percent drop in cocaine use; and

23 (C) 16 percent decrease in marijuana use.

24 (9) In 1993, drug interdiction efforts in the
25 transit zones were reduced due to an imbalance in

1 the national drug control strategy. This trend has
2 continued through 1995 as shown by the following
3 figures:

4 (A) 35 percent for demand reduction pro-
5 grams.

6 (B) 53 percent for domestic law enforce-
7 ment.

8 (C) 12 percent for international drug inter-
9 diction efforts.

10 (10) Supply reduction efforts became a lower
11 priority for the Administration and the seizures by
12 the United States Coast Guard and other agencies
13 decreased as shown by a 68 percent decrease in the
14 pounds of cocaine seized between 1991 and 1996.

15 (11) Reductions in funding for comprehensive
16 interdiction operations like OPERATION GATE-
17 WAY, an initiative that encompassed all areas of
18 interdiction and attempted to disrupt the operating
19 methods of drug smugglers along the entire United
20 States border, have created unprotected United
21 States border areas which smugglers exploit to move
22 their product into the United States.

23 (12) The result of this new imbalance in the
24 national drug control strategy caused the drug situa-

tion in the United States to become a crisis with serious consequences including—

(A) doubling of drug-abuse-related arrests for minors between 1992 and 1996;

(B) 70 percent increase in overall drug use among children aged 12 to 17;

(C) 80 percent increase in drug use for graduating seniors since 1992;

(D) a sharp drop in the price of 1 pure gram of heroin from \$1,647 in 1992 to \$966 in February 1996; and

(E) a reduction in the street price of 1 gram of cocaine from \$123 to \$104 between 1993 and 1994.

(13) The percentage change in drug use since 1992, among graduating high school students who used drugs in the past 12 months, has substantially increased—marijuana use is up 80 percent, cocaine use is up 80 percent, and heroin use is up 100 percent.

(b) STATEMENT OF POLICY.—It is the policy of the United States to—

(1) reduce the supply of drugs and drug use through an enhanced drug interdiction effort in the major drug transit countries, a comprehensive sup-

ply country eradication and crop substitution program, because a commitment of increased resources in international drug interdiction efforts will create a balanced national drug control strategy among demand reduction, law enforcement, and international drug interdiction efforts; and

(2) support policies and dedicate the resources necessary to reduce the flow of illegal drugs into the United States by not less than 80 percent by December 31, 2001.

TITLE I—ENHANCED SOURCE AND TRANSIT COUNTRY COV- ERAGE

SEC. 101. EXPANSION OF AIRCRAFT COVERAGE AND OPERATION IN SOURCE AND TRANSIT COUNTRIES.

(a) DEPARTMENT OF THE TREASURY.—Funds are authorized to be appropriated for the Department of the Treasury for fiscal years 1999, 2000, and 2001 for the enhancement of air coverage and operation for drug source and transit countries, as follows:

(1) For procurement of 10 P-3B Early Warning aircraft for the United States Customs Service to enhance overhead air coverage of drug source zone countries, the total amount of \$430,000,000.

1 (2) For the dedicated deployment of 10 P-3B
2 Slick airplanes for the United States Customs Serv-
3 ice to enhance overhead air coverage of the drug
4 source zone, the total amount of \$150,000,000.

5 (3) For each of fiscal years 2000 and 2001 for
6 operation and maintenance of 10 P-3B Early Warn-
7 ing aircraft for the United States Customs Service
8 to enhance overhead air coverage of drug source
9 zone countries, \$23,500,000.

10 (4) For each of fiscal years 2000 and 2001 for
11 personnel for the 10 P-3B Early Warning aircraft
12 for the United States Customs Service to enhance
13 overhead air coverage of drug source zone countries,
14 \$12,500,000.

15 (5) For each of fiscal years 2000 and 2001 for
16 operation and maintenance of 10 P-3B Slick air-
17 planes for the United States Customs Service to en-
18 hance overhead coverage of the drug source zone,
19 \$23,500,000.

20 (6) For each of fiscal years 2000 and 2001 for
21 personnel for the 10 P-3B Slick airplanes for the
22 United States Customs Service to enhance overhead
23 air coverage of drug source zone countries,
24 \$12,500,000.

1 (7) For each of fiscal years 1999, 2000, and
2 2001 for operation and maintenance for overhead air
3 coverage for Colombia, \$6,000,000.

4 (8) For each of fiscal years 1999, 2000, and
5 2001 for operation and maintenance for overhead air
6 coverage for Bolivia, \$2,000,000.

7 (9) For each of fiscal years 1999, 2000, and
8 2001 for operation and maintenance for overhead air
9 coverage for Peru, \$6,000,000.

10 (10) For each of fiscal years 1999, 2000, and
11 2001 for operation and maintenance for overhead
12 coverage for the Caribbean and Eastern Pacific
13 regions, \$25,000,000.

14 (b) DEPARTMENT OF DEFENSE.—

15 (1) Funds are authorized to be appropriated for
16 the Department of Defense for fiscal years 1999,
17 2000, and 2001 for the enhancement of air coverage
18 for drug source and transit countries, as follows:

19 (A) For purchase and for operation and
20 maintenance of 1 Schweizer observation aircraft
21 (to be piloted by pilots under contract with the
22 United States), the total amount of \$3,000,000,
23 of which—

24 (i) \$1,500,000 is for procurement,
25 Defense-wide; and

1 (ii) \$500,000 for each such fiscal year
2 is for operation and maintenance, Defense-
3 wide.

4 (B) For purchase and for operation and
5 maintenance of 2 Schweizer observation/spray
6 aircraft (to be piloted by pilots under contract
7 with the United States), the total amount of
8 \$6,000,000, of which—

9 (i) \$3,000,000 is for procurement,
10 Defense-wide; and

11 (ii) \$1,000,000 for each such fiscal
12 year is for operation and maintenance, De-
13 fense-wide.

14 (C) For each such fiscal year for operation
15 and maintenance of 1 J-31 observation aircraft
16 to provide reconnaissance in support of Colom-
17 bian and Peruvian counterdrug intelligence
18 needs and direct support for operations against
19 river-coastal drug shipments and drug labs,
20 \$4,000,000.

21 (D) For each such fiscal year for operation
22 and maintenance of an airbase referred to in
23 paragraph (2), \$1,000,000.

24 (2)(A) Using amounts appropriated pursuant to
25 subparagraph (B), the Secretary of the Air Force

1 may acquire real property and carry out military
2 construction projects in the amount of \$300,000,000
3 to establish an airbase for use for support of coun-
4 ternarcotics operations in the Southern Caribbean,
5 Northern South America, and the Eastern Pacific,
6 to be located between 90 degrees west longitude on
7 the western boundary and 60 degrees west longitude
8 on the eastern boundary and between the Equator
9 for the southern boundary and the Tropic of Cancer
10 for the northern boundary.

11 (B) Funds are authorized to be appropriated
12 for fiscal years beginning after September 30, 1998,
13 for military construction and land acquisition for an
14 airbase referred to in subparagraph (A) in the total
15 amount of \$300,000,000.

16 **SEC. 102. EXPANSION OF MARITIME COVERAGE AND OPER-**
17 **ATION IN SOURCE AND TRANSIT COUNTRIES.**

18 Funds are authorized to be appropriated for the De-
19 partment of Transportation for fiscal years 1999, 2000,
20 and 2001 for the enhancement of United States Coast
21 Guard maritime coverage and operation in drug source
22 and transit countries, as follows:

23 (1) For construction of 6 United States Coast
24 Guard medium endurance cutters, the total amount
25 of \$289,000,000.

1 (2) For each such fiscal year for operation and
2 maintenance of 10 10-meter rigid hull inflatable in-
3 terceptor fast boats, \$500,000.

4 (3) For acquisition and construction of 7
5 United States Coast Guard 87-foot maritime drug
6 interdiction patrol boats, the total amount of
7 \$30,390,000.

8 (4) For each such fiscal year for operation of
9 7 United States Coast Guard 87-foot maritime drug
10 interdiction patrol boats, \$4,510,000.

11 (5) For each such fiscal year for support, oper-
12 ation, and maintenance of 1 United States Coast
13 Guard PC-170, \$2,890,000.

14 (6) For each such fiscal year for operation and
15 maintenance of 2 reactivated United States Coast
16 Guard T-AGOS with C-41 suite for detection and
17 monitoring, \$6,180,000.

18 (7) For acquisition and construction of 2 addi-
19 tional United States Coast Guard T-AGOS, the
20 total amount of \$9,740,000.

21 **SEC. 103. EXPANSION OF RADAR COVERAGE AND OPER-**
22 **ATION IN SOURCE AND TRANSIT COUNTRIES.**

23 Funds are authorized to be appropriated for the De-
24 partment of Defense for fiscal years 1999, 2000, and 2001

1 for the enhancement of radar coverage in drug source and
2 transit countries, as follows:

3 (1) For each such fiscal year for operation and
4 maintenance, Defense-wide, for establishment of
5 Relocatable Over the Horizon Radar capability to
6 provide radar coverage of the eastern Pacific area
7 and South America, \$15,000,000.

8 (2) For restoration of aerostat coverage at
9 Georgetown, Exuma, Bahamas, the total amount of
10 \$13,500,000, of which—

11 (A) the total amount of \$4,500,000 is for
12 procurement, Defense-wide; and

13 (B) \$3,000,000 for each such fiscal year is
14 for operation and maintenance, Defense-wide.

15 (3) For each such fiscal year for operation and
16 maintenance, Defense-wide, for establishment of
17 ground-based radar coverage at Guantanamo Bay
18 Naval Base, Cuba, \$300,000.

1 **TITLE II—ENHANCED ERADI-**
2 **CATION AND INTERDICTION**
3 **STRATEGY IN SOURCE COUN-**
4 **TRIES**

5 **SEC. 201. ADDITIONAL ERADICATION RESOURCES FOR CO-**
6 **LOMBIA.**

7 (a) DEPARTMENT OF STATE.—Funds are authorized
8 to be appropriated for the Department of State for fiscal
9 years 1999, 2000, and 2001 for the enhancement of drug-
10 related eradication efforts in Colombia, as follows:

11 (1) For each such fiscal year for sustaining
12 support of the helicopters and fixed wing fleet of the
13 national police of Colombia, \$6,000,000.

14 (2) For the purchase of DC-3 transport air-
15 craft for the national police of Colombia, the total
16 amount of \$2,000,000.

17 (3) For acquisition of concertina wire and tun-
18 neling detection systems at the La Picota prison of
19 the national police of Colombia, the total amount of
20 \$1,250,000.

21 (4) For the purchase of minigun systems for
22 the national police of Colombia, the total amount of
23 \$6,000,000.

24 (5) For the purchase of 6 UH-60L Black
25 Hawk utility helicopters for the national police of

1 Colombia, the total amount of \$60,000,000 for pro-
2 curement and an additional amount of \$12,000,000
3 for each such fiscal year for operation, maintenance,
4 and training.

5 (b) DEPARTMENT OF DEFENSE.—Funds are author-
6 ized to be appropriated for the Department of Defense for
7 fiscal years 1999, 2000, and 2001 for the enhancement
8 of drug-related eradication efforts in Colombia, as follows:

9 (1) For procurement, Defense-wide, for upgrade
10 of 50 UH-1H helicopters to the Huey II configura-
11 tion equipped with miniguns for the use of the na-
12 tional police of Colombia, the total amount of
13 \$70,000,000.

14 (2) For each such fiscal year for operation and
15 maintenance, Defense-wide, for forward deployment
16 of 5 riverine operations maintenance platforms for
17 the use of the Army of Colombia, \$2,000,000.

18 **SEC. 202. ADDITIONAL ERADICATION RESOURCES FOR**
19 **PERU.**

20 (a) DEPARTMENT OF STATE.—Funds are authorized
21 to be appropriated for the Department of State for fiscal
22 years 1999, 2000, and 2001 for the establishment of a
23 third drug interdiction site at Puerto Maldonado, Peru,
24 to support air bridge and riverine missions for enhance-
25 ment of drug-related eradication efforts in Peru, the total

1 amount of \$3,000,000, and an additional amount of
2 \$1,000,000 for each of fiscal years 2000 and 2001 for
3 operation and maintenance.

4 (b) DEPARTMENT OF DEFENSE.—

5 (1) IN GENERAL.—There are authorized to be
6 appropriated for the Department of Defense for each
7 of fiscal years 1999, 2000, and 2001, \$500,000 for
8 operation and maintenance, Defense-wide, for en-
9 hancement of drug interdiction efforts in Peru for
10 support of multinational riverine and small boat
11 maintenance training programs in Iquitos, Peru.

12 (2) STUDY.—The Secretary of Defense shall
13 conduct a study of Peruvian counternarcotics air
14 interdiction requirements and, not later than 90
15 days after the date of enactment of this Act, submit
16 to Congress a report on the results of the study. The
17 study shall include a review of the Peruvian Air
18 Force's current and future requirements for counter-
19 narcotics air interdiction to complement the Peru-
20 vian Air Force's A-37 capability. There is author-
21 ized to be appropriated for the Department of De-
22 fense such amounts as may be necessary for carry-
23 ing out the study.

1 **SEC. 203. ADDITIONAL ERADICATION RESOURCES FOR BO-**
2 **LIVIA.**

3 Funds are authorized to be appropriated for the De-
4 partment of State for fiscal years 1999, 2000, and 2001
5 for enhancement of drug-related eradication efforts in Bo-
6 livia, as follows:

7 (1) For each such fiscal year for support of air
8 operations of the Red Devils of Bolivia, \$1,000,000.

9 (2) For each such fiscal year for support of
10 riverine operations of the Blue Devils of Bolivia,
11 \$1,000,000.

12 (3) For each such fiscal year for support of
13 coca eradication programs, \$1,000,000.

14 (4) For the procurement of 2 mobile x-ray ma-
15 chines with maintenance support for placement
16 along the Chapare highway, the total amount of
17 \$5,000,000 and an additional amount of \$1,000,000
18 for each such fiscal year for operation and mainte-
19 nance.

20 **SEC. 204. ADDITIONAL ERADICATION RESOURCES FOR**
21 **MEXICO.**

22 (a) IN GENERAL.—

23 (1) AUTHORITY TO PURCHASE HELICOPTERS.—

24 Contingent on the agreement of the Government of
25 Mexico to approve full diplomatic immunity for Drug
26 Enforcement Administration personnel serving in

1 Mexico with privileges granted to United States Gov-
2 ernment officials to carry weapons necessary for the
3 performance of their duties, the Secretary of State,
4 subject to the availability of appropriations, shall
5 purchase 6 Bell 212 high altitude helicopters des-
6 ignated for opium eradication programs in the Mexi-
7 can states of Guerrero, Jalisco, and Sinaloa, for en-
8 hancement of drug-related eradication efforts in
9 Mexico.

10 (2) AUTHORIZATION OF APPROPRIATIONS.—

11 There is authorized to be appropriated to the Sec-
12 retary of State during the period beginning on Octo-
13 ber 1, 1998, and on ending September 30, 2001,
14 \$18,000,000 to carry out paragraph (1).

15 (b) SENSE OF CONGRESS.—It is the sense of Con-
16 gress that—

17 (1) all United States law enforcement personnel
18 serving in Mexico should be accorded the same sta-
19 tus as diplomatic and consular personnel serving at
20 United States posts in Mexico; and

21 (2) all Mexican narcotics law enforcement per-
22 sonnel serving in the United States should be ac-
23 corded the same diplomatic and consular status as
24 Drug Enforcement Administration personnel serving
25 in Mexico.

1 **SEC. 205. MISCELLANEOUS ADDITIONAL ERADICATION RE-**
2 **SOURCES.**

3 Funds are authorized to be appropriated for the De-
4 partment of State for fiscal years 1999, 2000, and 2001
5 for enhanced precursor chemical control projects, in the
6 total amount of \$500,000.

7 **SEC. 206. BUREAU OF INTERNATIONAL NARCOTICS AND**
8 **LAW ENFORCEMENT AFFAIRS.**

9 (a) **QUALIFICATIONS FOR SERVICE.**—Notwithstand-
10 ing any other provision of law, any individual serving in
11 the position of assistant secretary in any department or
12 agency of the Federal Government who has primary re-
13 sponsibility for international narcotics control and law en-
14 forcement, and the principal deputy of any such assistant
15 secretary, shall have substantial professional qualifications
16 in the fields of—

17 (1) management; and

18 (2) Federal law enforcement, or intelligence.

19 (b) **FOREIGN MILITARY SALES.**—

20 (1) **IN GENERAL.**—Notwithstanding any other
21 provision of law, upon the receipt by the Department
22 of State of a formal letter of request for any foreign
23 military sales counternarcotics-related assistance
24 from the head of any police, military, or other ap-
25 propriate security agency official, the implementa-
26 tion and processing of the counternarcotics foreign

1 military sales request shall be the sole responsibility
2 of the Department of Defense, which is the tradi-
3 tional lead agency in providing military equipment
4 and supplies abroad.

5 (2) ROLE OF STATE DEPARTMENT.—The De-
6 partment of State shall continue to have a consult-
7 ative role with the Department of Defense in the
8 processing of the request described in paragraph (1),
9 after receipt of the letter of request, for all counter-
10 narcotics-related foreign military sales assistance.

11 **SEC. 207. REPORT ON TRANSFERRING INTERNATIONAL**
12 **NARCOTICS ASSISTANCE ACTIVITIES TO A**
13 **UNITED STATES LAW ENFORCEMENT**
14 **AGENCY.**

15 (a) SENSE OF CONGRESS.—It is the sense of Con-
16 gress that the responsiveness and effectiveness of inter-
17 national narcotics assistance activities under the Depart-
18 ment of State have been severely hampered due, in part,
19 to the lack of law enforcement expertise by responsible
20 personnel in the Department of State.

21 (b) REPORT REQUIREMENT.—

22 (1) IN GENERAL.—Not later than 6 months
23 after the date of enactment of this Act, the Director
24 of National Drug Control Policy shall prepare and

1 submit to the appropriate committees a report,
2 which shall—

3 (A) evaluate the responsiveness and effec-
4 tiveness of international narcotics assistance ac-
5 tivities under the Department of State during
6 the preceding 2 fiscal years; and

7 (B) assesses of the feasibility costs and
8 steps needed to achieve a transfer of the Bu-
9 reau of International Narcotics and Law En-
10 forcement Affairs of the Department of State to
11 the Drug Enforcement Administration.

12 (2) RECOMMENDATION AND EXPLANATION.—

13 The study submitted under paragraph (1) shall in-
14 clude the recommendation of the Director and de-
15 tailed explanatory statement regarding whether the
16 overseas activities of the Bureau of International
17 Narcotics and Law Enforcement Affairs of the De-
18 partment of State should be transferred to the Drug
19 Enforcement Administration.

20 (3) AUTHORIZATION OF APPROPRIATIONS.—

21 There is authorized to be appropriated to the Office
22 on National Drug Control Policy \$500,000 to carry
23 out the study under this section.

24 (c) DEFINITIONS.—In this section, the term “appro-
25 priate committees” means—

1 (1) the Committees on Appropriations, Armed
2 Services, Foreign Relations, and the Judiciary of the
3 Senate;

4 (2) the Committees on Appropriations, Inter-
5 national Relations, National Security, and the Judi-
6 ciary of the House of Representatives; and

7 (3) the Select Committees on Intelligence of the
8 House of Representatives and the Senate.

9 **TITLE III—ENHANCED ALTER-**
10 **NATIVE CROP DEVELOPMENT**
11 **SUPPORT IN SOURCE ZONE**

12 **SEC. 301. ALTERNATIVE CROP DEVELOPMENT SUPPORT.**

13 Funds are authorized to be appropriated for the
14 United States Agency for International Development for
15 fiscal years 1999, 2000, and 2001 for alternative develop-
16 ment programs, as follows:

17 (1) For startup costs of programs in the
18 Guaviare, Putumayo, and Caqueta regions in Colom-
19 bia, the total amount of \$5,000,000 and an addi-
20 tional amount of \$5,000,000 for each of fiscal years
21 2000 and 2001 for operation and maintenance costs.

22 (2) For each of fiscal years 1999, 2000, and
23 2001 for enhanced programs in the Ucayali,
24 Apurimac, and Huallaga Valley regions in Peru,
25 \$50,000,000.

1 (3) For each of fiscal years 1999, 2000, and
2 2001 for enhanced programs in the Chapare and
3 Yungas regions in Bolivia, \$5,000,000.

4 **TITLE IV—ENHANCED INTER-**
5 **NATIONAL LAW ENFORCE-**
6 **MENT TRAINING**

7 **SEC. 401. ENHANCED INTERNATIONAL LAW ENFORCEMENT**
8 **ACADEMY TRAINING.**

9 (a) ENHANCED INTERNATIONAL LAW ENFORCE-
10 MENT ACADEMY TRAINING.—Funds are authorized to be
11 appropriated for the Department of Justice for fiscal years
12 1999, 2000, and 2001 for the establishment and operation
13 of international law enforcement academies to carry out
14 law enforcement training activities, as follows:

15 (1) For the establishment and operation of an
16 academy, which shall serve Latin America and the
17 Caribbean, the total amount of \$3,000,000 and an
18 additional amount of \$1,200,000 for each of fiscal
19 years 2000 and 2001 for operation and maintenance
20 costs.

21 (2) For the establishment and operation of an
22 academy in Bangkok, Thailand, which shall serve
23 Asia, the total amount of \$2,000,000 and an addi-
24 tional amount of \$1,200,000 for each of fiscal years
25 2000 and 2001 for operation and maintenance costs.

1 (3) For each such fiscal year for the establish-
2 ment and operation of an academy in South Africa,
3 which shall serve Africa, \$1,200,000.

4 (b) MARITIME LAW ENFORCEMENT TRAINING CEN-
5 TER.—Funds are authorized to be appropriated for the
6 Department of Transportation and the Department of the
7 Treasury for fiscal years 1999, 2000, and 2001 for the
8 joint establishment, operation, and maintenance in San
9 Juan, Puerto Rico, of a center for training law enforce-
10 ment personnel of countries located in the Latin American
11 and Caribbean regions in matters relating to maritime law
12 enforcement, including customs-related ports management
13 matters, as follows:

14 (1) For each such fiscal year for funding by the
15 Department of Transportation, \$1,500,000.

16 (2) For each such fiscal year for funding by the
17 Department of the Treasury, \$1,500,000.

18 (c) UNITED STATES COAST GUARD INTERNATIONAL
19 MARITIME TRAINING VESSEL.—Funds are authorized to
20 be appropriated for the Department of Transportation for
21 fiscal years 1999, 2000, and 2001 for the establishment,
22 operation, and maintenance of maritime training vessels,
23 as follows:

24 (1) For a vessel for international maritime
25 training, which shall visit participating Latin Amer-

1 ican and Caribbean nations on a rotating schedule
2 in order to provide law enforcement training and to
3 perform maintenance on participating national as-
4 sets, the total amount of \$7,500,000.

5 (2) For each such fiscal year for support of the
6 United States Coast Guard Balsam Class Buoy Ten-
7 der training vessel, \$2,500,000.

8 **SEC. 402. ENHANCED UNITED STATES DRUG ENFORCE-**
9 **MENT INTERNATIONAL TRAINING.**

10 (a) MEXICO.—Funds are authorized to be appro-
11 priated for the Department of Justice for fiscal years
12 1999, 2000, and 2001 for substantial exchanges for Mexi-
13 can judges, prosecutors, and police, in the total amount
14 of \$2,000,000 for each such fiscal year.

15 (b) BRAZIL.—Funds are authorized to be appro-
16 priated for the Department of Justice for fiscal years
17 1999, 2000, and 2001 for enhanced support for the Bra-
18 zilian Federal Police Training Center, in the total amount
19 of \$1,000,000 for each such fiscal year.

20 (c) PANAMA.—

21 (1) IN GENERAL.—Funds are authorized to be
22 appropriated for the Department of Defense for fis-
23 cal years 1999, 2000, and 2001 for operation and
24 maintenance, Defense-wide, for locating and operat-
25 ing Coast Guard and Navy assets so as to strength-

1 en the capability of the Coast Guard of Panama to
2 patrol the Atlantic and Pacific coasts of Panama for
3 drug enforcement and interdiction activities, in the
4 total amount of \$1,000,000 for each such fiscal
5 year.

6 (2) ELIGIBILITY TO RECEIVE TRAINING.—Not-
7 withstanding any other provision of law, members of
8 the national police of Panama shall be eligible to re-
9 ceive training through the International Military
10 Education Training program.

11 (d) VENEZUELA.—There are authorized to be appro-
12 priated for the Department of Defense for each of fiscal
13 years 1999, 2000, and 2001, \$1,000,000 for operation
14 and maintenance, Defense-wide, for support for the Ven-
15 ezuelan Joint National Guard and Judicial Technical Po-
16 lice Counterdrug Intelligence Center.

17 (e) ECUADOR.—Funds are authorized to be appro-
18 priated for the Department of Transportation and the De-
19 partment of the Treasury for each of fiscal years 1999,
20 2000, and 2001 for the buildup of local coast guard and
21 port control in Guayaquil and Esmeraldas, Ecuador, as
22 follows:

23 (1) For each such fiscal year for the Depart-
24 ment of Transportation, \$500,000.

1 (2) For each such fiscal year for the Depart-
2 ment of the Treasury, \$500,000.

3 (f) HAITI AND THE DOMINICAN REPUBLIC.—Funds
4 are authorized to be appropriated for the Department of
5 the Treasury for each of fiscal years 1999, 2000, and
6 2001, \$500,000 for the buildup of local coast guard and
7 port control in Haiti and the Dominican Republic.

8 (g) CENTRAL AMERICA.—There are authorized to be
9 appropriated for the Department of the Treasury for each
10 of fiscal years 1999, 2000, and 2001, \$12,000,000 for the
11 buildup of local coast guard and port control in Belize,
12 Costa Rica, El Salvador, Guatemala, Honduras, and Nica-
13 ragua.

14 **SEC. 403. PROVISION OF NONLETHAL EQUIPMENT TO FOR-**
15 **EIGN LAW ENFORCEMENT ORGANIZATIONS**
16 **FOR COOPERATIVE ILLICIT NARCOTICS CON-**
17 **TROL ACTIVITIES.**

18 (a) IN GENERAL.—The Administrator of the Drug
19 Enforcement Administration, in consultation with the Sec-
20 retary of State, may transfer or lease not more than
21 \$250,000 worth of nonlethal equipment to foreign law en-
22 forcement organizations for the purpose of establishing
23 and carrying out cooperative illicit narcotics control activi-
24 ties.

1 (b) ADDITIONAL REQUIREMENT.—The Adminis-
2 trator shall provide for the maintenance and repair of any
3 equipment transferred or leased under subsection (a).

4 **TITLE V—ENHANCED DRUG**
5 **TRANSIT AND SOURCE ZONE**
6 **LAW ENFORCEMENT OPER-**
7 **ATIONS AND EQUIPMENT**

8 **SEC. 501. INCREASED FUNDING FOR OPERATIONS AND**
9 **EQUIPMENT.**

10 (a) DRUG ENFORCEMENT ADMINISTRATION.—Funds
11 are authorized to be appropriated for the Drug Enforce-
12 ment Administration for fiscal years 1999, 2000, and
13 2001 for enhancement of counternarcotic operations in
14 drug transit and source countries, as follows:

15 (1) For support of the Merlin program, the
16 total amount of \$8,272,000.

17 (2) For support of the intercept program, the
18 total amount of \$4,500,000.

19 (3) For support of the Narcotics Enforcement
20 Data Retrieval System, the total amount of
21 \$2,400,000.

22 (4) For support of the Caribbean Initiative, the
23 total amount of \$3,515,000.

24 (5) For the hire of special agents, administra-
25 tive and investigative support personnel, and intel-

1 ligence analysts for overseas assignments in foreign
2 posts, the total amount of \$40,213,000.

3 (b) DEPARTMENT OF TRANSPORTATION.—Funds are
4 authorized to be appropriated for the Department of
5 Transportation for fiscal years 1999, 2000, and 2001 for
6 enhancement of United States Coast Guard
7 counternarcotic operations in drug transit and source
8 countries, as follows:

9 (1) For enhancement of Forward Looking
10 Infra-Red and Global Positioning Systems capability
11 for the United States Coast Guard and Blackhawk
12 helicopters, the total amount of \$2,100,000.

13 (2) For each such fiscal year for increased
14 HH-65A patrol hours, \$2,100,000.

15 (3) For each such fiscal year for increased HC-
16 130 patrol hours, \$830,000.

17 (4) For each such fiscal year for increased
18 United States Coast Guard patrol boat hours and
19 support, \$7,480,000.

20 (5) For installation of satellite communications
21 systems on 110-foot patrol boats, the total amount
22 of \$12,780,000.

23 (6) For installation of Forward Looking Infra-
24 Red on United States Coast Guard HU-25 maritime
25 patrol aircraft, the total amount of \$9,000,000.

1 (7) For each such fiscal year for operation and
2 maintenance support of 10 United States Coast
3 Guard aircraft in the transit zone ending 1 year
4 after the date of enactment of this Act,
5 \$10,000,000.

6 (8) For each such fiscal year for restoration
7 and maintenance of United States Coast Guard
8 “Frontier Lance”, by positioning additional United
9 States Navy assets at Barahona, Dominican Republic,
10 and Cayes, Haiti, \$1,000,000.

11 (9) For increased spending for international law
12 enforcement training, the total amount of
13 \$1,500,000.

14 (10) For 3 HU-25 maritime patrol aircraft, the
15 total amount of \$4,610,000 for activation and an
16 additional amount of \$1,000,000 for each such fiscal
17 year for operation and maintenance.

18 (c) DEPARTMENT OF DEFENSE.—Funds are author-
19 ized to be appropriated for the Department of Defense for
20 fiscal years 1999, 2000, and 2001 for the enhancement
21 of counternarcotics operations in drug source and transit
22 countries, as follows:

23 (1) For operation and maintenance, Defense-
24 wide, for deployment of intelligent acoustic detection

1 buoys in the Florida Straits and Bahamas, the total
2 amount of \$1,000,000.

3 (2) For each such fiscal year for operation and
4 maintenance, Defense-wide for positioning Navy as-
5 sets at Barahona, Dominican Republic, and Les
6 Cayes, Haiti, to restore and maintain Operation
7 Frontier Lance of the Coast Guard, \$1,000,000.

8 (3) For operation and maintenance, Defense-
9 wide, for a nonlethal technology program to enhance
10 countermeasures against the threat of transportation
11 of drugs by so-called Go-Fast boats, the total
12 amount of \$2,100,000.

13 (4) For each such fiscal year, for operation and
14 maintenance, Defense-wide, \$2,000,000, for consoli-
15 dation, at a Department of Defense facility, Key
16 West, Florida, of the following facilities:

17 (A) The Joint Interagency Task Force,
18 East, Key West, Florida.

19 (B) The Joint Interagency Task Force,
20 West, Alameda, California.

21 (C) The Joint Interagency Task Force,
22 South, Panama City, Panama.

23 (D) The Joint Task Force 6, El Paso,
24 Texas.

1 (5) For procurement, Defense-wide, for en-
2 hancement of Forward Looking Infra-Red and Glob-
3 al Positioning Systems capability for the Depart-
4 ment of Defense for Blackhawk helicopters used in
5 Operation The Bahamas, Turks and Caicos, the
6 total amount of \$3,200,000.

7 (d) DEPARTMENT OF STATE.—Funds are authorized
8 to be appropriated for the Department of State for fiscal
9 year 1999, 2000, and 2001 for the deployment of commer-
10 cial unclassified intelligence and imaging data and a Pas-
11 sive Coherent Location System for counternarcotics and
12 interdiction purposes in the Western Hemisphere, the
13 total amount of \$20,000,000.

14 (e) DEPARTMENT OF THE TREASURY.—Funds are
15 authorized to be appropriated for the United States Cus-
16 toms Service for fiscal years 1999, 2000, and 2001 for
17 enhancement of counternarcotic operations in drug transit
18 and source countries, as follows:

19 (1) For refurbishment of 30 interceptor and
20 Blue Water Platform vessels in the Caribbean mari-
21 time fleet, the total amount of \$3,500,000.

22 (2) For purchase of 9 new interceptor vessels in
23 the Caribbean maritime fleet, the total amount of
24 \$2,000,000.

1 (3) For the hire and training of 25 special
2 agents for maritime operations in the Caribbean, the
3 total amount of \$2,500,000.

4 (4) For purchase of 60 automotive vehicles for
5 ground use in South Florida, \$1,500,000.

6 (5) For each such fiscal year for operation and
7 maintenance support for 10 United States Customs
8 Service Citations Aircraft to be dedicated for the
9 source and transit zone, the total amount of
10 \$10,000,000.

11 (6) For purchase of 5 CTX-5000 x-ray ma-
12 chines to enhance detection capabilities with respect
13 to narcotics, explosives, and currency, the total
14 amount of \$7,000,000.

15 **SEC. 502. SENSE OF CONGRESS REGARDING PRIORITY OF**
16 **DRUG INTERDICTION AND COUNTER-DRUG**
17 **ACTIVITIES.**

18 It is the sense of Congress that the Secretary of De-
19 fense should revise the Global Military Force Policy of the
20 Department of Defense in order—

21 (1) to treat the international drug interdiction
22 and counter-drug activities of the Department as a
23 military operation other than war, thereby elevating
24 the priority given such activities under the Policy to
25 the next priority below the priority given to war

1 under the Policy and to the same priority as is given
2 to peacekeeping operations under the Policy; and

3 (2) to allocate the assets of the Department to
4 drug interdiction and counter-drug activities in ac-
5 cordance with the priority given those activities.

6 **TITLE VI—RELATIONSHIP TO**
7 **OTHER LAWS**

8 **SEC. 601. AUTHORIZATIONS OF APPROPRIATIONS.**

9 The funds authorized to be appropriated for any de-
10 partment or agency of the Federal Government for fiscal
11 years 1999, 2000, or 2001 by this Act are in addition to
12 funds authorized to be appropriated for that department
13 or agency for fiscal year 1999, 2000, or 2001 by any other
14 provision of law.

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